

Network of Asian River Basin Organizations (NARBO)

CHARTER

February 2004
(Revised February 2006)
(Revised February 2008)
(Revised November 2010)
(Revised May 2013)
(Revised February 2017)

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Introduction

The world community has recognized the importance of managing water resources in a more integrated manner. Over the past decades, a series of regional and global water conferences, including the World Water Forums in 1997, 2000, and 2003, have underlined the need to adopt and operationalize the approach of integrated water resources management (IWRM), which is defined by the Global Water Partnership as *“a process to improve the planning, conservation, development, and management of water, forest, land, and aquatic resources in a river basin context, to maximize economic benefits and social welfare in an equitable manner without compromising the sustainability of vital environmental systems.”*

By focusing on the management of water and related resources in a river basin context, it is implied that IWRM will be undertaken at basin level with the involvement of stakeholders at the basin level. The water conference in Dublin in 1992 referred to the need to manage water resources *at the lowest appropriate level*. This has become one of the basic principles underpinning the IWRM approach, and it has led to increased recognition that river basin organizations (RBOs) can realize IWRM at the basin level. Since Dublin, the world community has also recognized the importance of promoting gender and development work as part of the IWRM approach to ensure that women participate in water management at all levels.

Many forms of RBOs have been established in recent decades, and countries have developed various governance approaches for RBOs, for example, river basin commissions in the People’s Republic of China, river basin parliaments in France, river basin committees in Australia, river basin authorities in the United States and Sri Lanka, a lake basin development authority in the Philippines, water resources public corporations in Japan and Indonesia, inter-state RBOs like the river basin tribunals in India and the Murray-Darling Basin Commission in Australia, and international RBOs in the Mekong basin, the Syr and Amu Darya basins, and in the Tumen basin.

Some RBOs were established decades ago and have ceased to exist, while many new RBOs have been established recently. Some RBOs have a large

technical capacity, employing thousands of staff, while others may employ just a handful, like the newly established river basin committees in Southeast Asia. While there are many differences between these RBOs, they share a common mission, which is to operationalize IWRM in their respective river basins.

A network to assist RBOs in Asia in their work of introducing and operationalizing the IWRM approach does not yet exist. Consequently, RBOs lack opportunities for exchanging information and experience on their operations, and access for their staff to training and capacity building that draws on the technical and non-technical experience in managing water resources in Asia.

The need for partnerships for action to achieve IWRM was recognized at the 3rd World Water Forum held in Kyoto, Osaka, and Shiga, in the Lake Biwa and Yodo River Basin, Japan, in March 2003, where it was noted that several developed and developing countries in Asia have already established RBOs to implement IWRM. The 3rd World Water Forum highlighted the need to support these RBOs through knowledge sharing and capacity building, especially in developing countries.

The 3rd World Water Forum also emphasized the contributions that IWRM can make to improve the water security of the poor, by incorporating the needs of the poor explicitly in water policies and management practices at all levels.

Recognizing the need for networking and capacity building in the implementation of IWRM, the Water Resources Development Public Corporation of Japan (recently reconstituted as the Japan Water Agency), the Asian Development Bank, and the Asian Development Bank Institute decided at the 3rd World Water Forum in March 2003 in Kyoto, Japan, to collaborate in launching a Network of Asian River Basin Organizations (NARBO), and a letter of intent was signed at the Forum on 21 March 2003.

Note: This Charter is intended to guide NARBO in its start-up phase, during which membership by RBOs and partner organizations will be promoted and initial activities started to meet immediate needs of RBOs for training and exchange of information and experience. It is expected that the Charter will be reviewed and revised by the NARBO General Meeting when membership has

grown, a program of activities is agreed and under implementation, and membership fees can be introduced.

Section 1. Denomination and Working Language

- (1) This new initiative is entitled the Network of Asian River Basin Organizations (hereafter NARBO).
- (2) The language to be used is English.

Section 2. Goal and Objective

The goal of NARBO is to help achieve IWRM in river basins throughout Asia.

NARBO's objective is to strengthen the capacity and effectiveness of RBOs in promoting IWRM and improving water governance, through training and the exchange of information and experience among RBOs and their water sector agencies and knowledge partner organizations in Asia and to advise on the establishment of RBOs in Asia.

Section 3. Activities

To promote IWRM in Asia, the focus of NARBO's activities will be as follows:

- (1) Activities for the whole of NARBO

The activities joined by all members of NARBO will be as follows:

- (a) Advocacy and raising awareness for IWRM among RBOs, water sector apex bodies, and leading water sector agencies in the region, mainly through regional workshops.
- (b) Sharing of information, good practices, and lessons learned for IWRM among the participating organizations, mainly by operating

databases website and other communication facilities for IWRM exchanging information, and by sending a newsletter by email as well as posting on the web site and holding (sub) regional workshops.

(2) Activities for regional areas of NARBO

RBOs, national and federal governmental organizations with expertise in IWRM, regional and interregional knowledge partner organizations for IWRM, and bilateral and multilateral development cooperation agencies, will be requested to support RBOs in Asia in the following types of activities.

- (a) Supporting NARBO members to improve water governance, including the enabling policy, institutional, and legal framework for IWRM, and the formulation of the action plans.
 - (b) Building capacity of RBOs in implementing IWRM, mainly through staff exchange and training among participating organizations.
 - (c) Supporting RBOs with technical advice in regard to the planning, conservation, development, and the proper and efficient operation and maintenance of water resources facilities, to improve IWRM.
 - (d) Fostering regional cooperation for improved management of water resources in transboundary river basins.
- (3) The scope of IWRM activities to be supported by NARBO will be approved by the NARBO General Meeting.
- (4) Major NARBO's activities will focus on Asia.

Section 4. Organizations

Article 4.1. Membership

- (1) Membership will be open to the following types of organizations.

- (a) RBOs, defined as organizations that have been officially recognized by the government of their country as having a mandate to promote and implement IWRM at the river basin level.
- (b) National and federal/ provincial / local governmental organizations in charge of water administration in the countries which implement or are interested in promoting and implementing IWRM at the level of river basins. This includes water sector apex bodies and leading water agencies.
- (c) Regional knowledge partner organizations with expertise in promoting and supporting IWRM, such as international RBOs and research and training organizations.
- (d) Inter-regional knowledge partner organizations with expertise in promoting and supporting IWRM.
- (e) Bilateral and multilateral development cooperation agencies promoting and supporting activities related to IWRM at the level of river basins.
- (f) Water related organizations who support NARBO's Goal and Objective by offering their resources can be considered as associate members.

(2) Among these, the organizations under (1.a) are considered as RBO members, (1.b to 1.e) are considered as partner members and (1.f) are considered as associate member. Partner members will participate in NARBO as promoters and supporters of IWRM and RBOs, and as knowledge partners to RBOs.

(3) If other organizations wish to join NARBO, it needs to be recommended by an existing NARBO member or government agency concerned, notified to the Secretary General (see "Article 4.4.") and approved in the NARBO General Meeting (see "Article 4.2.").

Note: (1.c) and (1.d) include regional and inter-regional nongovernment organizations (NGOs) with expertise in promoting and supporting IWRM. For participation of national NGOs, (3) will apply. Participation as an observer in NARBO General Meetings is also possible (See “Article 4.2 (2)”).

(4) Application for membership in NARBO

- (a) An application to join NARBO should be submitted to the Secretary General with a recommendation from a NARBO member or the government.
- (b) The Secretary General evaluates the application and confers with the Chairperson and the Vice-Chairpersons with his/her comments.
- (c) The Chairperson makes the final decision.
- (d) The Secretary General notifies the result to the applicant organization.
- (e) When the applicant receives the approval, the applicant organization becomes the member.
- (f) The new member is introduced to the NARBO members.

(5) Withdrawal from NARBO

- (a) The following are grounds for a member to cease to be a NARBO member:
 - (i) The member applies for withdrawal from NARBO membership;
 - (ii) The member organization is abolished; and
 - (iii) The member organization undertakes activities contradictory to the principles of NARBO.

- (b) When a member matches to one of these grounds, the Secretary General evaluates the ground and confers with the Chairperson and the Vice-Chairpersons with his/her comments.
- (c) The Chairperson makes the final decision.
- (d) The Secretary General notifies the result to that organization.

(6) Member's obligation

- (a) Members will participate in NARBO activities of their interest with commitment to use their own resources as far as possible and to work effectively in partnership with other organizations that are collaborating in the network. Members will support the objectives of NARBO and will comply with its rules and regulations.
- (b) Members are obliged to submit its Action Report which was conducted according to NARBO Action Program to the Secretary General two months before the next General Meeting. The report will be submitted in English.
- (c) Associate members are obliged to submit a report which summarized their activities and contribution to NARBO in the duration of the General Meeting to the Secretary General to facilitate favorable screening by NARBO secretariat for renewal of their membership. Associate members have no voting rights.

Article 4.2. NARBO General Meeting

(1) Venue and Date

- (a) The NARBO General Meeting is held, in principle, every three years.
- (b) In principle, the General Meeting is held in the Chairperson's country, except as otherwise determined by the Chairperson. The dates are proposed jointly by the Chairperson and the Secretary General.
- (c) An extraordinary NARBO General Meeting can be convened at the request of the Chairperson, Vice-Chairperson, Secretary General or NARBO Secretariat before the next General Meeting, if there is a specific reason or if there are important issues to be solved urgently.
- (d) The decision of the venue and date is the same as the decision for a General Meeting.
- (e) The venue, date and agenda of General Meeting shall be distributed with an appropriate advance notice.

(2) Participation

Members, technical advisory committee members, and observers may attend the NARBO General Meeting. Observers need endorsement from the NARBO Secretariat and the local organizing committee hosting the NARBO General Meeting.

(3) Agenda of the NARBO General Meeting

- (a) Three year action report and future action program of NARBO
- (b) Reports by members on matters related to activities of NARBO
- (c) Report of financial statement of NARBO

(d) Selection and replacement of Chairperson, Vice-Chairpersons, Secretary General and Vice-Secretary Generals

(e) Approval and revision of the Charter

(4) Approval

The approval of the NARBO General Meeting is based on consensus among the attending members. Member organizations who cannot participate in the NARBO General Meeting can submit an authorization letter to NARBO Secretariat in advance.

Article4.3. Chairperson and Vice-Chairpersons

(1) Nomination and Selection of the Chairperson and the Vice-Chairpersons

(a) The Chairperson and the Vice-Chairpersons are nominated by the Secretariat based on the recommendations of the nomination committee and selected by the NARBO General Meeting.

(b) In case the Chairperson is or becomes unable to perform his / her function as Chairperson, the Vice-Chairperson appointed by the Secretariat will exercise the function and responsibility of the Chairperson until a Chairperson is selected at the next NARBO General Meeting.

(c) The Chairperson will be deemed to be unable to perform his/her function as Chairperson if (i) The Chairperson declares that he/she is unable to perform his/her function as Chairperson; or (ii) The Secretariat recognizes that the Chairperson is unable to perform his/her function as Chairperson.

(d) In case a Vice-Chairperson is or becomes unable to perform his/her function as Vice-Chairperson, an Acting Vice-Chairperson is nominated by the Secretariat and appointed by the Chairperson for a period extending until a Vice-Chairperson is selected at the next NARBO General Meeting.

(e) A Vice-Chairperson will be deemed to be unable to perform his/her function as Vice-Chairperson if (i) A Vice-Chairperson declares that he/she is unable to perform his/her function as Vice-Chairperson; or (ii) The Secretariat recognizes that the Vice-Chairperson is unable to perform his/her function as Vice-Chairperson.

(2) Responsibility of Chairperson

The Chairperson leads the NARBO General Meeting and guides NARBO activities until the next General Meeting.

(3) Responsibility of Vice-Chairperson

(a) Assist the Chairperson

(b) Substitutes for the Chairperson when he/she is not available

(4) NARBO Senior Adviser

(a) Secretary General may invite the Chairperson to become NARBO Senior Adviser at the completion of Chairpersons term. A senior expert who had made a significant contribution to NARBO works and demonstrated leadership may also be invited to become NARBO Senior Adviser. NARBO Senior Adviser is expected to advise the Chairperson and Secretariat in promoting and enhancing NARBO activities.

(b) A NARBO Senior Adviser is expected to serve for a period of 3 years, with possible extension.

Article 4.4. Secretariat

(1) Responsibilities of the NARBO Secretariat

(a) Initiatives and Activities of NARBO

- (i) Collection of relevant information and coordination with related organizations, including participation in relevant meetings
- (ii) Preparation of the documents needed for and writing reports of the NARBO General Meeting
- (iii) Preparation of three-year action report and action program
- (iv) Promotion of establishment of National Secretariat
- (v) Operation and management of the NARBO web site and other communication facilities
- (vi) Advice on the enabling policy, institutions and efficient operation to improve IWRM and on the establishment and capacity building of RBOs in implementing IWRM (subject to available resources of NARBO to provide advice through cost-effective means)
- (vii) Organization of other NARBO initiatives and activities

(b) Logistics Service for NARBO

- (i) Contacts and coordinates the members
- (ii) Handles the administration, including registration of members, accounting, document preparation, etc.

(2) Composition and Location of the NARBO Secretariat

- (a) The NARBO Secretariat is composed of the Japan Water Agency (JWA), the Asian Development Bank Institute (ADBI), both in Japan, the Asian Development Bank (ADB), in the Philippines and Center for River Basin Organizations and Management (CRBOM) in Indonesia.

(b) The Headquarters of the Secretariat is located in JWA and its branches are located in ADBI, ADB and CRBOM. Secretariat staff is nominated by the Secretary General in consultation with JWA, ADBI, ADB and CRBOM.

(c) Any organization in the NARBO Secretariat may resign its function at any time without condition.

(3) Nomination and approval of the Secretary General and the Vice-Secretary Generals.

(a) The Secretary General and the Vice-Secretary Generals are nominated by the Secretariat and approved at the NARBO General Meeting.

(b) In case the Secretary General or any Vice-Secretary Generals is or becomes unable to perform his/her function, an Acting Secretary General or an Acting Vice-Secretary General, as the case may be, is nominated by the Secretariat and appointed by the Chairperson for a period extending until the Secretary General or the Vice-Secretary General is selected at the next NARBO General Meeting.

(c) The Secretary General or a Vice-Secretary General will be deemed to be unable to perform his/her function if (i) he/she declares that he/she is unable to perform his/her function as the Secretary General or the Vice-Secretary General; or (ii) The Secretariat recognizes that the Secretary General or such Vice-Secretary General is unable to perform his/her function as the Secretary General or the Vice-Secretary General.

(4) Responsibilities of the Secretary General

(a) Initiates and manages NARBO's initiatives and activities.

(b) Convenes the NARBO Meeting and sets its agenda in consultation with the Chairperson

(c) Supervises the Secretariat's work

(5) Responsibilities of the Vice-Secretary Generals

(a) Supports the Secretary General

(b) Substitutes for the Secretary General when necessary

(6) Role and function of National Secretariat

(a) Shares what have gotten through NARBO effectively to member organization and collect experience, good practices, opinions and so on from member organization and tell to NARBO secretariat.

(b) Conduct events on IWRM with NARBO secretariat

* More roles and functions to be discussed by the Steering Committee.

Article 4.5. NARBO Patron

The Chairperson may invite a person of high public stature and influence to take on the role of NARBO Patron. A NARBO Patron is expected to represent and promote NARBO and its objectives and activities in the region and world, specifically to leaders, policy makers, media, and the general public. The patron may also be requested to advise NARBO on its work.

Article 4.6. Steering Committee

- (1) The Steering Committee may be convened by the Secretary General after consultation to Chairperson. Its task is to advise the strategic direction of NARBO activities.
- (2) The Steering Committee shall consist of Chairperson, Vice-Chairpersons, Senior Advisors, Secretary General, Vice-Secretary

Generals and experts invited by Secretary General.

Article 4.7. Nomination Committee

(1) The Nomination Committee may be convened by the Secretary General after consultation to Chairperson. Its task is to recommend candidates of Chairperson, Vice-Chairpersons and Senior Advisors by considering the strategic direction of NARBO activities.

(2) The Nomination Committee shall consist of Senior Advisors, Secretary General, Vice-Secretary Generals and past Secretary Generals and experts invited by Secretary General.

Section 5. Resources

(1) Financial and human resources to support NARBO activities will be provided from the following sources:

(2) The Members of NARBO will voluntarily provide resources in cash and kind to support NARBO activities in which they are interested to participate.

(3) Costs of the Chairperson, Vice-Chairpersons and Senior Advisors and the NARBO Secretariat will be provided by JWA, ADB, ADBI and CRBOM who will mobilize financial resources for this purpose and other sources by considering the situation of NARBO.

(4) ADB may be requested by the NARBO General Meeting to convene a NARBO Financial Support Group of interested bilateral and multilateral organizations to help support NARBO activities.